## **House of Representatives**



General Assembly

File No. 597

February Session, 2006

Substitute House Bill No. 5715

House of Representatives, April 21, 2006

The Committee on Finance, Revenue and Bonding reported through REP. STAPLES of the 96th Dist., Chairperson of the Committee on the part of the House, that the substitute bill ought to pass.

## AN ACT CONCERNING STATE-WIDE TRANSPORTATION IMPROVEMENTS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (Effective July 1, 2006) Sections 1 to 10, inclusive, of
- 2 this act may be cited as the Transportation Revitalization and
- 3 Improvement Now Act of 2006.
- 4 Sec. 2. (NEW) (Effective July 1, 2006) As used in sections 1 to 10,
- 5 inclusive, of this act, subsection (c) of section 4-66c of the 2006
- 6 supplement to the general statutes, as amended by this act, subsection
- 7 (a) of section 13b-38bb of the 2006 supplement to the general statutes,
- 8 subsection (a) of section 13b-57i of the 2006 supplement to the general
- 9 statutes, as amended by this act, section 13b-61a of the 2006
- 10 supplement to the general statutes, as amended by this act, and
- subsection (a) of section 13b-78p of the general statutes:
- 12 (1) "Commissioner" means the Commissioner of Transportation;

- 13 (2) "Department" means the Department of Transportation;
- 14 (3) "Secretary" means the Secretary of the Office of Policy and
- 15 Management;
- 16 (4) "Treasurer" means the Treasurer of the state of Connecticut;
- 17 (5) "Transportation Strategy Board" means the board created by
- section 13b-57e of the general statutes, as amended by this act;
- 19 (6) "New Haven Line" means the rail passenger service operated
- 20 between New Haven and intermediate points and Grand Central
- 21 station, including the Danbury, Waterbury and New Canaan branch
- 22 lines;
- 23 (7) "Branch Lines" means the Danbury, Waterbury and New Canaan
- 24 branches of the New Haven Line;
- 25 (8) "Shore Line East" means the rail service operating between New
- 26 Haven and New London;
- 27 (9) "Strategic Transportation Project" means: (A) The state's share of
- 28 the capital costs of the New Britain-Hartford busway; (B) capital costs
- 29 related to the restoration of a commuter rail service on the New
- 30 Haven-Hartford-Springfield line, including shuttle bus service
- 31 between the rail line and Bradley International Airport; (C)
- 32 rehabilitation of rail passenger coaches for use on Shore Line East, the
- 33 New Haven-Hartford-Springfield line and the Branch Lines; (D) the
- 34 state share of the capital cost of the West Haven rail station; (E) the cost
- of capital improvements on the Branch Lines; (F) the capital costs of
- 36 parking improvements on the New Haven Line, Shore Line East and
- 37 the Branch Lines; or (G) capital costs of Greater Hartford highway
- 38 infrastructure improvements in support of economic development.
- 39 Strategic Transportation Projects are not "TSB projects" for the
- 40 purposes of section 13b-57i of the 2006 supplement to the general
- statutes, as amended by this act.
- Sec. 3. (NEW) (Effective July 1, 2006) The State Bond Commission

shall have power, in accordance with the provisions of sections 3 to 8, inclusive, of this act, to authorize the issuance of special tax obligation bonds of the state in one or more series and in principal amounts in the aggregate, not exceeding \$344,000,000, provided: (1) \$65,000,000 shall be effective July 1, 2006, (2) \$65,000,000 shall be effective July 1, 2007, (3) \$68,000,000 shall be effective July 1, 2008, (4) \$55,000,000 shall be effective July 1, 2009, (5) \$50,000,000 shall be effective July 1, 2010, (6) \$22,000,000 shall be effective July 1, 2011, and (7) \$19,000,000 shall be effective July 1, 2012. Each such authorization shall include the amount authorized and the project or projects for which the proceeds of the bonds will be used.

Sec. 4. (NEW) (*Effective July 1, 2006*) The proceeds of the sale of the bonds to the extent hereinafter stated shall be used for the purpose of payment of the transportation costs, as defined in subdivision (6) of section 13b-75 of the general statutes with respect to the projects and uses hereinafter described, which projects and uses are hereby found and determined to be in furtherance of one or more of the authorized purposes for the issuance of special tax obligation bonds set forth in section 13b-74 of the 2006 supplement to the general statutes.

## For the Department of Transportation:

- (1) For the Bureau of Public Transportation: Strategic transportation projects, as defined in section 2 of this act, including value engineering, environmental assessment and planning, rights-of-way and property acquisition, as follows: (A) New Britain-Hartford Busway, not to exceed \$52,000,000; (B) New Haven-Hartford-Springfield rail project, including connector bus service between the New Haven-Hartford-Springfield rail line and Bradley International Airport, not to exceed \$146,000,000; (C) rail coach rehabilitation, not to exceed \$25,000,000; (D) West Haven rail station and parking, not to exceed \$11,000,000; (E) branch line improvements, not to exceed \$45,000,000; and (F) rail station and parking improvements, not to exceed \$40,000,000.
- (2) For the Bureau of Engineering and Highways: Greater Hartford highway infrastructure improvements, including environmental

assessment and planning, rights-of-way and property acquisition, not to exceed \$25,000,000.

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Sec. 5. (NEW) (Effective July 1, 2006) None of the bonds issued pursuant to sections 3 to 8, inclusive, of this act, shall be authorized except upon a finding by the State Bond Commission that there has been filed with it (1) a request for such authorization, which is signed by the Secretary of the Office of Policy and Management or by or on behalf of such state officer, department or agency and stating such terms and conditions as said commission, in its discretion, may require, and (2) any capital development impact statement and any human services facility colocation statement required to be filed with the Secretary of the Office of Policy and Management pursuant to section 4b-23 of the 2006 supplement to the general statutes, any advisory report regarding the state conservation and development policies plan required pursuant to section 16a-31 of the general statutes, and any statement regarding farmland required pursuant to subsection (g) of section 3-20 of the 2006 supplement to the general statutes and section 22-6 of the general statutes, provided the State Bond Commission may authorize the bonds without a finding that the reports and statements required by subdivision (2) of this section have been filed with it if the commission authorizes the secretary of the commission to accept the reports and statements on its behalf. No funds derived from the sale of bonds authorized by the commission without a finding that the reports and statements required by subdivision (2) of this section have been filed with it shall be allotted by the Governor for any project until the reports and statements required by subdivision (2) of this section, with respect to the project, have been filed with the secretary of the commission.

Sec. 6. (NEW) (Effective July 1, 2006) For the purposes of sections 3 to 8, inclusive, of this act, each request filed as provided in section 5 of this act for an authorization of bonds shall identify the project for which the proceeds of the sale of the bonds are to be used and expended and, in addition to any terms and conditions required pursuant to section 5 of this act, include the recommendation of the

person signing the request as to the extent to which federal, private or other moneys then available or thereafter to be made available for costs in connection with any such project should be added to the state moneys available or becoming available from the proceeds of bonds and temporary notes issued in anticipation of the receipt of the proceeds of bonds. If the request includes a recommendation that some amount of the federal, private or other moneys should be added to the state moneys, then, if and to the extent directed by the State Bond Commission at the time of authorization of the bonds, the amount of the federal, private or other moneys then available or thereafter to be made available for costs in connection with the project shall be added to the state moneys.

Sec. 7. (NEW) (*Effective July 1, 2006*) Any balance of proceeds of the sale of the bonds authorized for the projects or purposes of section 4 of this act in excess of the aggregate costs of all the projects so authorized shall be used in the manner set forth in sections 13b-74 to 13b-77, inclusive, of the 2006 supplement to the general statutes and in the proceedings of the State Bond Commission respecting the issuance and sale of the bonds.

Sec. 8. (NEW) (*Effective July 1, 2006*) The bonds issued pursuant to sections 3 to 8, inclusive, of this act, shall be special obligations of the state and shall neither be payable from nor charged upon any funds other than revenues of the state pledged therefor in subsection (b) of section 13b-61 of the 2006 supplement to the general statutes, as amended by this act, and section 13b-69 of the general statutes, as amended by this act, or such other receipts, funds or moneys as may be pledged therefor. The bonds shall neither be payable from nor charged upon any funds other than the pledged revenues or such other receipts, funds or moneys as may be pledged therefor. The state or any political subdivision of the state shall not be subject to any liability thereon, except to the extent of the pledged revenues or such other receipts, funds or moneys as may be pledged therefor. The bonds shall be issued under and in accordance with the provisions of sections 13b-74 to 13b-77, inclusive, of the 2006 supplement to the general

- 144 statutes.
- 145 Sec. 9. (NEW) (Effective July 1, 2006) The Department of
- 146 Transportation may solicit bids or qualifications for equipment,
- materials or services for a project funded pursuant to sections 1 to 8,
- inclusive, of this act at any time in the fiscal year, notwithstanding the
- 149 fact that all required funds may not be available for the expenditure
- until later in the same or succeeding fiscal year.
- 151 Sec. 10. (NEW) (Effective July 1, 2006) (a) The Commissioner of
- 152 Transportation is authorized and directed to, in consultation with the
- 153 Secretary of the Office of Policy and Management and with the
- approval of the Governor, enter into any agreements with the National
- Rail Passenger Corporation or its successor in interest necessary for the
- 156 operation of rail passenger service on the New Haven-Hartford-
- 157 Springfield rail line.
- 158 (b) The commissioner is authorized and directed to, in consultation
- with the secretary and with approval of the Governor, enter into any
- agreements with the Commonwealth of Massachusetts or any entity
- authorized to act on its behalf, which are necessary for the state's
- 162 participation in the provision of rail passenger service on the New
- 163 Haven-Hartford-Springfield rail line.
- 164 (c) The commissioner is authorized and directed to, in consultation
- with the secretary and with the approval of the Governor, select
- 166 through a competitive process and contract with an operator or
- operators for rail service on the New Haven-Hartford-Springfield rail
- 168 line.
- Sec. 11. Subsection (b) of section 4-65a of the general statutes is
- 170 repealed and the following is substituted in lieu thereof (*Effective July*
- 171 1, 2006):
- (b) There shall be such undersecretaries as may be necessary for the
- efficient conduct of the business of the office. Each such undersecretary
- 174 shall be appointed by the secretary and shall be qualified and

175 experienced in the functions to be performed by him. The positions of

- 176 each such undersecretary shall be exempt from the classified service.
- 177 One such undersecretary shall be the Undersecretary of Transit and
- 178 Growth, whose duties shall be as provided in chapter 242a.
- 179 Sec. 12. Subsection (c) of section 4-66c of the 2006 supplement to the
- 180 general statutes is repealed and the following is substituted in lieu
- 181 thereof (Effective July 1, 2006):

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- (c) Any proceeds from the sale of bonds authorized pursuant to 183 subsections (a) and (b) of this section or of temporary notes issued in 184 anticipation of the moneys to be derived from the sale of such bonds 185 may be used to fund grants-in-aid to municipalities or the grant-in-aid 186 programs of said departments, including, but not limited to, financial 187 assistance and expenses authorized under chapters 128, 129, 130, 133, 188 136 and 298, and section 16a-40a, provided any such program shall be 189 implemented in an eligible municipality or is for projects in other 190 municipalities which the State Bond Commission determines will help 191 to meet the goals set forth in section 4-66b. For the purposes of this 192 section, "eligible municipality" means a municipality which is 193 economically distressed within the meaning of subsection (b) of section 194 32-9p, which is classified as an urban center in any plan adopted by the 195 General Assembly pursuant to section 16a-30, as amended, which is 196 classified as a public investment community within the meaning of 197 subdivision (9) of subsection (a) of section 7-545, or in which the State 198 Bond Commission determines that the project in question will help 199 meet the goals set forth in section 4-66b. Notwithstanding the
- 203 Sec. 13. Section 13b-57e of the general statutes is repealed and the 204 following is substituted in lieu thereof (*Effective July 1, 2006*):

provisions of this subsection, proceeds from the sale of bonds pursuant

to this section may, with the approval of the State Bond Commission,

be used for transit-oriented development projects in any municipality.

205 (a) There is established the Connecticut Transportation Strategy 206 Board, the members of which shall be appointed as follows:

(1) Five members from the private sector who have expertise in transportation, business, finance or law as follows: (A) The Governor shall appoint one member, who shall be the chairperson, and whose first term shall expire on June 30, 2005, (B) the president pro tempore of the Senate shall appoint one member whose first term shall expire on June 30, 2004, (C) the speaker of the House of Representatives shall appoint one member whose first term shall expire on June 30, 2003, (D) the minority leader of the Senate shall appoint one member whose first term shall expire on June 30, 2003, and (E) the minority leader of the House of Representatives shall appoint one member whose first term shall expire on June 30, 2002;

- (2) One member from each TIA, for which position the chairpersons of the board of the local planning agencies in such TIA, after consulting with the participants in such TIA, shall nominate, for consideration by the appointing authority, three individuals who live in such TIA and who have significant experience in and knowledge of local, regional and state governmental processes, including at least one chief elected official in a town in such TIA, and who shall be appointed as follows: (A) The chairpersons of the joint standing committee of the General Assembly having cognizance of matters relating to transportation shall appoint one member from the southeast corridor TIA, whose first term shall expire on June 30, 2002, (B) the president pro tempore of the Senate shall appoint one member from the I-91 corridor TIA, whose first term shall expire on June 30, 2003, (C) the speaker of the House of Representatives shall appoint one member from the coastal corridor TIA, whose first term shall expire on June 30, 2004, (D) the majority leader of the Senate shall appoint one member from the I-395 corridor TIA, whose first term shall expire on June 30, 2005, and (E) the majority leader of the House of Representatives shall appoint one member from the I-84 corridor TIA, whose first term shall expire on June 30, 2005; and
- (3) The Commissioners of Transportation, Environmental Protection, Economic and Community Development and Public Safety, [and] the Secretary of the Office of Policy and Management and the

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241 Undersecretary of Transit and Growth within the Office of Policy and

- 242 <u>Management</u>.
- (b) Upon the expiration of the term of a member of the board who is
- 244 appointed as provided in subdivision (1) or (2) of subsection (a) of this
- section, each subsequent appointee to the board shall serve for a term
- of four years. No person shall serve as a member of the board for more
- than two consecutive terms. A vacancy in the position of an appointed
- 248 board member shall be filled by the appointing authority for the
- remainder of the term.
- 250 (c) The board may establish such subcommittees as it deems
- 251 appropriate and appoint the members of such subcommittees from
- among its members. Ten members of the board shall be present to
- 253 constitute a quorum.
- 254 (d) The members of the board shall not be compensated for their
- 255 service as members of the board.
- 256 (e) The board may issue guidelines for coordination and
- 257 organization to the TIAs. These guidelines shall not constitute
- regulations, as defined in subdivision (13) of section 4-166.
- 259 (f) (1) The Undersecretary of Transit and Growth within the Office
- 260 of Policy and Management, appointed pursuant to section 4-65a, as
- amended by this act, shall be the executive director of the board and
- shall be responsible for the work of the board, including overseeing the
- 263 implementation of board initiatives. Said undersecretary shall consult
- 264 with the agencies represented on the board pursuant to subsection (a)
- of this section when performing his or her duties but shall report to the
- 266 Secretary of the Office of Policy and Management. Said undersecretary
- 267 shall make recommendations to the board and to said secretary that
- 268 (A) foster regional commuter and freight initiatives with neighboring
- 269 Northeastern states, and (B) identify potential public-private
- 270 partnerships with regard to Transportation Strategy Board projects, as
- 271 defined in section 13b-57h, as amended by this act.

272 (2) The Department of Transportation, the Office of Policy and 273 Management and the Department of Economic and Community 274 Development shall provide staff assistance to the board, at the 275 direction of the Undersecretary of Transit and Growth. Within 276 available appropriations, the board may hire consultants with 277 approval by the undersecretary, in consultation with the Secretary of 278 the Office of Policy and Management and such consultants shall be 279 procured through the Department of Transportation.

- (g) The Transportation Strategy Board is a public agency, as defined in section 1-200, for purposes of the Freedom of Information Act, and is a quasi-public agency, as defined in section 1-79, <u>as amended</u>, for purposes of chapter 10.
- Sec. 14. Subsection (k) of section 13b-57g of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2006):
- (k) The [board shall] Undersecretary of Transit and Growth shall, 287 after consultation with the board, submit the following reports, in 288 289 accordance with section 11-4a, to the Governor and the joint standing 290 committees of the General Assembly having cognizance of matters 291 relating to transportation and finance, revenue and bonding: (1) Not 292 later than January 15, 2002, an initial strategy and preliminary 293 projections of the cost necessary to implement the strategy over the 294 first ten years, which shall be subject to approval by the General 295 Assembly; (2) on June 30, 2002, and each December thirty-first and 296 June thirtieth thereafter, a status report on the implementation of and 297 any needed revisions to the strategy and the quarterly report provided 298 by the Department of Economic and Community Development, 299 pursuant to subsection (b) of section 32-6k; and (3) on December 15, 300 2002, and every two years thereafter, an update or revision of the 301 strategy, if necessary, which shall be subject to approval by the General 302 Assembly, and a report on implementation of the strategy.
- Sec. 15. Section 13b-57h of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2006*):

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(a) The General Assembly approves the principles set forth in section I of the report specified in subdivision (4) of subsection (a) of section 13b-57d, provided no funds from the Transportation Strategy Board projects account, established under section 13b-57r, as amended, shall be authorized for any transportation project except those specified in subsection (b) of this section, provided nothing in this subsection shall preclude any TSB project from being funded, in whole or in part, by other state or federal funds. Funds authorized for any TSB project shall be used only for said project. TSB projects shall be funded from funds authorized for the Transportation Strategy Board only to the extent such funding is not provided from other funds in the Special Transportation Fund or the Infrastructure Improvement Fund created by the senior indenture for special tax obligation bonds.

- 318 (b) The following TSB projects shall be [completed] <u>initiated by the</u>
  319 <u>Department of Transportation, in consultation with the TSB and the</u>
  320 <u>Undersecretary of Transit and Growth, not later than ten years from</u>
  321 <u>the effective date of this section</u>:
- 322 (1) In the Coastal Corridor TIA, as defined in section 13b-57d:
- 323 (A) Acquire rolling rail stock, as deemed appropriate by the board, 324 sufficient to add no fewer than two thousand seats for the Metro 325 North-New Haven Line for use in both interstate and intrastate 326 service. All payments received by the state pursuant to any agreement 327 entered into in accordance with subsection (h) of section 13b-34, as 328 amended, involving rolling rail stock used on the Metro North-New 329 Haven Line shall be used exclusively for refurbishing rolling rail stock 330 on and other capital improvements to the Metro North-New Haven 331 Line;
- 332 (B) Construct or expand stations at Bridgeport, New Haven and 333 Stamford that can accommodate rail service and one or more other 334 modes of transportation and have:
  - (i) Facilities for one thousand or more parking spaces;

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336	(ii) Connections to bus and other transit systems;
337	(iii) Opportunity for community revitalization;
338	(iv) Opportunity for transit oriented development;
339 340	(v) Ease of auto, bus, bicycle and pedestrian access to the station facility;
341 342	(vi) Potential to attract sufficient riders to support additional express trains;
343	(vii) Operation under control of the state; and
344	(viii) Feeder bus services for passenger rail service;
345 346 347 348 349	(C) Facilitate use of the Long Island Sound Waterway for passenger and freight movement, including, but not limited to, bulkheading and dredging, upon removal of prohibitions imposed by federal law, expanding passenger facilities, including facilities at the Bridgeport Intermodal Facility, to support high speed ferry service; and
350	(2) In the I-84 Corridor TIA, as defined in section 13b-57d:
351 352	(A) Establish express bus services from New Haven to Bradley International Airport;
353 354 355	(B) Complete the New Britain to Hartford busway and establish other bus rapid transit or light rail service in Hartford and surrounding towns; and
356 357 358	(C) Expand rail passenger service on the Norwalk to Danbury-New Milford Branch Line to assist commuter movement on Route 7 and I-95; and
359	(3) In the I-91 Corridor TIA, as defined in section 13b-57d:
360 361 362	(A) Upgrade or construct maintenance facilities and parking facilities and upgrade feeder bus services for passenger rail service, particularly along the Metro North-New Haven Line; and

(B) Establish bus service or commuter rail service, as determined in the Hartford-Springfield-New Haven Implementation Study conducted by the department, that runs through New Haven, Hartford and Springfield, with a connection to Bradley International Airport; and

- 368 (4) In the I-395 Corridor TIA, as defined in section 13b-57d:
- 369 (A) Establish rail freight service with connections to the port of New 370 London;
- 371 (B) Expand the frequency of bus service, number of runs and 372 connections within and outside of the region, particularly in and to 373 Norwich and New London and acquire buses sufficient to add no 374 fewer than two hundred seats; and
- 375 (C) Design and plan for traffic mitigation in southeastern 376 Connecticut, including planning for the extension of Route 11 from its 377 terminus in Salem to the I-95 and I-395 intersect, with appropriate 378 greenway purchases made in accordance with section 13a-142e, as 379 amended; and
- 380 (5) In the Southeast Corridor TIA, as defined in section 13b-57d:
- 381 (A) Acquire rolling rail stock for the Shoreline East Railroad Line sufficient to add no fewer than one thousand seats;
- 383 (B) Make operational improvements to highways that improve the flow of traffic on I-95 and I-395; and
- 385 (6) State-wide:
- (A) Improve and target marketing by the department of the Deducta-Ride program to all eligible employers; [and]
- 388 (B) Continue funding the Jobs Access Program; and
- 389 <u>(C) Develop and implement such other Transportation Strategy</u> 390 <u>Board projects, as directed by the Undersecretary of Transit and</u>

- 391 Growth, following consultation with the board.
- 392 (c) Any TSB project included in subsection (a) of this section 393 requiring expenditures of more than one million dollars shall be 394 accompanied by an economic development plan that specifies the 395 projected economic development benefits of the transportation project 396 to the TIA in which it is located and to the state and that provides for 397 economic development projects that meet one or more of the following 398 criteria:
- 399 (1) Are generated by the TSB project;
- 400 (2) Support the TSB project;
- 401 (3) Maximize the economic benefits of the TSB project; or
- 402 (4) Utilize the TSB project to maximize the economic benefits of such 403 economic development projects.
- An economic development plan shall not be required for any TSB project whose sole purpose is public safety.
- 406 (d) On or before January 1, 2007, and annually thereafter, the Undersecretary of Transit and Growth, after consultation with the 407 408 board, shall submit a report to the Governor and to the joint standing 409 committees of the General Assembly having cognizance of matters 410 relating to finance, revenue and bonding, transportation and planning and development, in accordance with the provisions of section 11-4a, 411 412 on the implementation status of the TSB projects specified in this 413 section. Such report shall include recommended revisions to such 414 projects, an explanation of any obstacles to completing such projects and the anticipated advantages or disadvantages of completing such 415 416 projects. Upon receipt of such report, said committees shall hold a joint 417 public hearing for purposes of the evaluation and consideration of the 418 progress or lack of progress of said TSB projects, which public hearing 419 the undersecretary and the Commissioners of Transportation, 420 Environmental Protection, Economic and Community Development 421 and Public Safety and the Secretary of the Office of Policy and

## 422 <u>Management shall attend.</u>

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Sec. 16. Section 13b-57i of the 2006 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2006*):

- (a) The <u>Undersecretary of Transit and Growth and the</u> board shall coordinate preparation of a performance report on the TSB projects specified in section 13b-57h, as amended by this act, that require accompanying economic development plans. For the purposes of this section, a project <u>that is (1)</u> undertaken as part of the New Haven Line revitalization program defined in section 13b-78k, or (2) a strategic <u>transportation project</u>, as defined in section 2 of this act, is not a TSB project.
- 434 (b) [The] Said undersecretary and the board, in consultation with 435 the Departments of Transportation and Economic and Community 436 Development and the Office of Policy and Management, shall 437 determine the format for the report. The report shall include, but not 438 be limited to, the following: (1) A map delineating the boundaries of each TIA and identifying TSB projects and any economic development 439 440 projects described in subsection (c) of section 13b-57h, as amended by 441 this act; (2) a description of funding for, implementation status of and 442 estimated completion date of each TSB project and any economic 443 development projects described in subsection (c) of section 13b-57h, as 444 amended by this act; (3) an explanation of how each economic 445 development project described in subsection (c) of section 13b-57h, as 446 amended by this act, meets one or more of the criteria in subdivisions 447 (1) to (4) of subsection (c) of section 13b-57h, as amended by this act, 448 with regard to one or more TSB projects; (4) a statement describing 449 how each TSB project and each economic development project 450 described in subsection (c) of section 13b-57h, as amended by this act, 451 addresses the goals and objectives of the state plan of conservation and 452 development prepared under chapter 297; (5) a description of the role 453 of municipalities and regional planning agencies in planning and 454 implementing each TSB project and each economic development

project described in subsection (c) of section 13b-57h, as amended by this act; (6) a description of the extent to which all of the TSB projects and economic development projects described in subsection (c) of section 13b-57h, as amended by this act, in each TIA address the transportation problems, needs or concerns of the TIA; and (7) an evaluation of how each TSB project and each economic development project described in subsection (c) of section 13b-57h, as amended by this act, addresses the transportation problems, needs or concerns of the TIA based on statistical measures which shall be developed jointly by the board and the Departments of Transportation and Economic and Community Development and the Office of Policy and Management.

(c) The report required under subsection (b) of this section shall be submitted, in accordance with the provisions of section 11-4a, not later than December 15, 2004, along with the report required on the same date under subdivision (3) of subsection (k) of section 13b-57g, as amended by this act, and thereafter along with said report as required under subdivision (3) of subsection (k) of section 13b-57g, as amended by this act, to the joint standing committees of the General Assembly having cognizance of matters relating to transportation, planning and development and finance, revenue and bonding. Not later than fifteen days after receipt of the December fifteenth report, the joint standing committees of the General Assembly having cognizance of matters relating to transportation and planning and development shall review the report and submit comments and recommendations to the bonding subcommittee of the joint standing committee of the General Assembly having cognizance of matters relating to finance, revenue and bonding. Not later than thirty days after receipt of the report, the joint standing committee of the General Assembly having cognizance of matters relating to finance, revenue and bonding shall conduct a public hearing on the report.

Sec. 17. Section 13b-57j of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2006*):

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(a) The [board] Undersecretary of Transit and Growth shall prepare an analysis, based on appropriate metrics, methodologies and standards, developed by the board or by any agency or other unit of government of the state, of the short-term and long-term effects of the initial strategy on: (1) The present and future transportation needs of the state for the movement of both people and goods; (2) economic development in the state; and (3) the environment, including air quality, wetlands, open space and energy consumption. Said analysis shall include the projected return on investment for each TSB project. [The] Said undersecretary and the board shall submit such analysis, in accordance with section 11-4a, to the Governor and to the joint standing committees of the General Assembly having cognizance of matters relating to transportation and finance, revenue and bonding along with the report due on December 15, 2004, pursuant to subdivision (3) of subsection (k) of section 13b-57g, as amended by this act.

- (b) [The board] Said undersecretary shall monitor the planning and implementation of the TSB projects specified in section 13b-57h, as amended by this act, and shall report to the Governor and the General Assembly in accordance with subdivision (2) of subsection (k) of section 13b-57g, as amended by this act. Any recommended update or revision to any TSB project or to the strategy, including any project recommended as an addition to the strategy, included in the report due on December 15, 2004, and each report due every two years thereafter, pursuant to subdivision (3) of subsection (k) of section 13b-57g, as amended by this act, shall be accompanied by an analysis made in accordance with subsection (a) of this section.
- Sec. 18. Section 13b-57q of the 2006 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2006*):
  - (a) On or before August first of each year, the Department of Transportation, in consultation with the Secretary of the Office of Policy and Management, the Undersecretary of Transit and Growth,

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521 the State Treasurer and the Transportation Strategy Board, shall 522 prepare a financing plan for the annual funding and financing of the 523 projects and purposes described in section 13b-57h. Such annual 524 financing plan shall be based upon the use of special tax obligation 525 bonds as provided in section 19 of this act, to fund some or all project 526 purposes, funding available or anticipated to be available in the 527 Transportation Strategy Board projects account, as well as the use of any federal revenue, grants or other transportation-related financial 528 529 assistance which may be available in such fiscal year. The annual 530 financing plan shall include funding mandated by sections 13b-57s and 531 13b-57t. Upon the approval of such annual financing plan by the 532 Governor, funding identified in the annual financing plan shall be paid 533 within the fiscal year of such annual financing plan into the 534 Transportation Strategy Board projects account, established under 535 section 13b-57r, as amended, of the Special Transportation Fund and 536 shall be available to fund those projects and purposes identified in 537 such annual financing plan. Upon the approval by the Treasurer, the Secretary of the Office of Policy and Management and the 538 539 Undersecretary of Transit and Growth of the portion of the annual 540 financing plan relating to the use of special tax obligation bond proceeds to fund some or all of such projects and purposes, the 541 542 amount identified in the annual financing plan to pay debt service and 543 other expenditures related to the issuance of such bonds to fund such 544 projects and purposes shall be transferred from the Transportation 545 Strategy Board projects account during the fiscal year covered by such 546 financing plan, and shall be available to pay debt service requirements, and the Treasurer shall proceed to issue the requisite amount of special 547 548 tax obligation bonds, subject to any required statutory authorization 549 and approval of the State Bond Commission, to fund those projects 550 and purposes identified in such annual financing plan to be funded by 551 such bond proceeds, and the Commissioner of Transportation shall 552 direct the expenditure of such bond proceeds. The proceeds of any 553 special tax obligation bonds issued to fund the projects and purposes 554 described in section 13b-57h, as amended by this act, as those projects and purposes may be modified, less costs of issuance and the funding 555

of required reserves, shall be deposited and applied as provided in the 556 557 indenture of trust relating to the issuance of such special tax obligation 558 bonds, and shall be available to fund those projects and purposes 559 identified in such annual financing plan to be funded by the issuance 560 of such bonds. Any such projects or purposes so financed are hereby 561 found and determined to be in furtherance of one or more of the 562 authorized purposes for the issuance of such bonds set forth in section 563 13b-57h, as amended by this act, or section 19 of this act.

(b) In addition to the preparation of the annual financing plans, the Department of Transportation shall prepare a five-year financing plan that shall project for a period of five years the funds to be credited to the Transportation Strategy Board projects account, established under section 13b-57r, as amended, of the Special Transportation Fund, the anticipated use of cash funding, including funding mandated by sections 13b-57s and 13b-57t, and federal revenue, grants or other transportation related financial assistance to fund or finance the projects and purposes described in section 13b-57h. Such five-year financing plan shall be updated on or before August first of each year at the same time as the preparation of the annual financing plan and shall be provided by the Commissioner of Transportation to the Transportation Strategy Board, the State Treasurer, the Secretary of the Office of Policy and Management, the Undersecretary of Transit and Growth and the joint standing committees of the General Assembly having cognizance of matters relating to transportation and finance, revenue and bonding.

Sec. 19. (NEW) (*Effective July 1, 2006*) The State Bond Commission may authorize the issuance of special tax obligation bonds pursuant to sections 13b-74 to 13b-77, inclusive, of the 2006 supplement to the general statutes, in one or more series and in principal amounts for the purposes of section 13b-57h of the general statutes, as amended by this act, as follows:

T1 Authorized Funding Amounts

T2 Fiscal Year Amount

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	sHB5715	File No. 597
T3	2008	\$ 250,000,000
T4	2009	\$ 250,000,000
T5	2010	\$ 250,000,000
T6	2011	\$ 250,000,000
T7	2012	\$ 250,000,000
T8	2013	\$ 250,000,000
T9	2014	\$ 250,000,000
T10	2015	\$ 250,000,000
T11	2016	\$ 250,000,000
T12	2017	\$ 250,000,000
T13	Total	\$2,500,000,000

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Such additional amount of bonds may be authorized as required to fund any debt service and reserve account in accordance with the proceedings authorizing the bonds and the costs of issuance, capitalized interest, if any, and the initial costs and expenses of the administration account, provided, in computing the total amount of bonds which may at any one time be outstanding, the principal amount of any refunding bonds issued to refund bonds shall be excluded. The General Assembly finds that it is an essential governmental function to improve personal mobility and the movement of goods and freight within and through this state, to integrate transportation with economic, land use, environmental and quality of life issues, to integrate the state economy with regional, national and global economies and to provide an adequate and reliable flow of funding necessary for a quality multimodal transportation system, and further finds that the financing of traffic improvements is in the public interest, will achieve a public purpose of reducing overall costs due to traffic congestion and delays, and will thereby foster and promote economic growth, provide employment opportunities for the residents of the state and assist companies by reducing their overall costs of doing business in the state.

607 Sec. 20. Section 12-587 of the 2006 supplement to the general statutes 608 is repealed and the following is substituted in lieu thereof (Effective July 609 1, 2006):

610 (a) As used in this chapter: (1) "Company" includes a corporation,

partnership, limited partnership, limited liability company, limited liability partnership, association, individual or any fiduciary thereof; (2) "quarterly period" means a period of three calendar months commencing on the first day of January, April, July or October and ending on the last day of March, June, September or December, respectively; (3) "gross earnings" means all consideration received from the first sale within this state of a petroleum product; (4) "petroleum products" means those products which contain or are made from petroleum or a petroleum derivative; (5) "first sale of petroleum product within this state" means the initial sale of a petroleum product delivered to a location in this state; (6) "export" or "exportation" means the conveyance of petroleum products from within this state to a location outside this state for the purpose of sale or use outside this state; and (7) "sale for exportation" means a sale of petroleum products to a purchaser which itself exports such products.

(b) (1) Except as otherwise provided in subdivision (2) of this subsection, any company which is engaged in the refining or distribution, or both, of petroleum products and which distributes such products in this state shall pay a quarterly tax on its gross earnings derived from the first sale of petroleum products within this state. Each company shall on or before the last day of the month next succeeding each quarterly period render to the commissioner a return on forms prescribed or furnished by the commissioner and signed by the person performing the duties of treasurer or an authorized agent or officer, including the amount of gross earnings derived from the first sale of petroleum products within this state for the quarterly period and such other facts as the commissioner may require for the purpose of making any computation required by this chapter. Except as otherwise provided in subdivision (3) of this subsection, the rate of tax shall be (A) five per cent with respect to calendar quarters prior to July 1, 2005; (B) five and eight-tenths per cent with respect to calendar quarters commencing on or after July 1, 2005, and prior to July 1, 2006; (C) six and three-tenths per cent with respect to calendar quarters commencing on or after July 1, 2006, and prior to July 1, 2007; (D) seven and three-tenths per cent with respect to calendar quarters

commencing on or after July 1, 2007, and prior to July 1, 2008; (E) 646 647 [seven and one-half] eight and one-tenth per cent with respect to 648 calendar quarters commencing on or after July 1, 2008, and prior to July 1, [2013; and (F)] 2009; (F) eight and [one-tenth] four-tenths per 649 650 cent with respect to calendar quarters commencing on or after July 1, 651 [2013] 2009, and prior to July 1, 2010; (G) eight and six-tenths per cent 652 with respect to calendar quarters commencing on or after July 1, 2010, and prior to July 1, 2011; (H) eight and nine-tenths per cent with 653 654 respect to calendar quarters commencing on or after July 1, 2011, and 655 prior to July 1, 2012; (I) nine and one-tenths per cent with respect to 656 calendar quarters commencing on or after July 1, 2012, and prior to 657 July 1, 2013; (J) ten and one-tenths per cent with respect to calendar quarters commencing on or after July 1, 2013, and prior to July 1, 2014; 658 659 (K) ten and three-tenths per cent with respect to calendar quarters commencing on or after July 1, 2014, and prior to July 1, 2015; (L) ten 660 and six-tenths per cent with respect to calendar quarters commencing 661 on or after July 1, 2015, and prior to July 1, 2016; and (M) ten and eight-662 663 tenths per cent with respect to calendar quarters commencing on or 664 after July 1, 2016.

(2) Gross earnings derived from the first sale of the following petroleum products within this state shall be exempt from tax: (A) Any petroleum products sold for exportation from this state for sale or use outside this state; (B) the product designated by the American Society for Testing and Materials as "Specification for Heating Oil D396-69", commonly known as number 2 heating oil, to be used exclusively for heating purposes or to be used in a commercial fishing vessel, which vessel qualifies for an exemption pursuant to section 12-412, as amended; (C) kerosene, commonly known as number 1 oil, to be used exclusively for heating purposes, provided delivery is of both number 1 and number 2 oil, and via a truck with a metered delivery ticket to a residential dwelling or to a centrally metered system serving a group of residential dwellings; (D) the product identified as propane gas, to be used exclusively for heating purposes; (E) bunker fuel oil, intermediate fuel, marine diesel oil and marine gas oil to be used in any vessel having a displacement exceeding four thousand dead

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681 weight tons; (F) for any first sale occurring prior to July 1, 2008, 682 propane gas to be used as a fuel for a motor vehicle; (G) for any first 683 sale occurring on or after July 1, 2002, grade number 6 fuel oil, as 684 defined in regulations adopted pursuant to section 16a-22c, to be used 685 exclusively by a company which, in accordance with census data 686 contained in the Standard Industrial Classification Manual, United 687 States Office of Management and Budget, 1987 edition, is included in 688 code classifications 2000 to 3999, inclusive, or in Sector 31, 32 or 33 in 689 the North American Industrial Classification System United States 690 Manual, United States Office of Management and Budget, 1997 edition; 691 (H) for any first sale occurring on or after July 1, 2002, number 2 692 heating oil to be used exclusively in a vessel primarily engaged in 693 interstate commerce, which vessel qualifies for an exemption under 694 section 12-412, as amended; (I) for any first sale occurring on or after 695 July 1, 2000, paraffin or microcrystalline waxes; or (J) for any first sale 696 occurring prior to July 1, 2008, petroleum products to be used as a fuel 697 for a fuel cell, as defined in subdivision (113) of section 12-412, as 698 amended.

(3) The rate of tax on gross earnings derived from the first sale of grade number 6 fuel oil, as defined in regulations adopted pursuant to section 16a-22c, to be used exclusively by a company which, in accordance with census data contained in the Standard Industrial Classification Manual, United States Office of Management and Budget, 1987 edition, is included in code classifications 2000 to 3999, inclusive, or in Sector 31, 32 or 33 in the North American Industrial Classification System United States Manual, United States Office of Management and Budget, 1997 edition, or number 2 heating oil used exclusively in a vessel primarily engaged in interstate commerce, which vessel qualifies for an exemption under section 12-412, as amended, shall be: (A) Four per cent with respect to calendar quarters commencing on or after July 1, 1998, and prior to July 1, 1999; (B) three per cent with respect to calendar quarters commencing on or after July 1, 1999, and prior to July 1, 2000; (C) two per cent with respect to calendar quarters commencing on or after July 1, 2000, and prior to July 1, 2001; and (D) one per cent with respect to calendar quarters

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(c) (1) Any company which imports or causes to be imported into this state petroleum products for sale, use or consumption in this state, other than a company subject to and having paid the tax on such company's gross earnings from first sales of petroleum products within this state, which earnings include gross earnings attributable to such imported or caused to be imported petroleum products, in accordance with subsection (b) of this section, shall pay a quarterly tax on the consideration given or contracted to be given for such petroleum product if the consideration given or contracted to be given for all such deliveries during the quarterly period for which such tax is to be paid exceeds three thousand dollars. Except as otherwise provided in subdivision (3) of this subsection, the rate of tax shall be (A) five per cent with respect to calendar quarters commencing prior to July 1, 2005; (B) five and eight-tenths per cent with respect to calendar quarters commencing on or after July 1, 2005, and prior to July 1, 2006; (C) six and three-tenths per cent with respect to calendar quarters commencing on or after July 1, 2006, and prior to July 1, 2007; (D) seven and three-tenths per cent with respect to calendar quarters commencing on or after July 1, 2007, and prior to July 1, 2008; (E) [seven and one-half] eight and one-tenth per cent with respect to calendar quarters commencing on or after July 1, 2008, and prior to July 1, [2013; and (F)] 2009; (F) eight and [one-tenth] four-tenths per cent with respect to calendar quarters commencing on or after July 1, [2013] 2009, and prior to July 1, 2010; (G) eight and six-tenths per cent with respect to calendar quarters commencing on or after July 1, 2010, and prior to July 1, 2011; (H) eight and nine-tenths per cent with respect to calendar quarters commencing on or after July 1, 2011, and prior to July 1, 2012; (I) nine and one-tenths per cent with respect to calendar quarters commencing on or after July 1, 2012, and prior to July 1, 2013; (J) ten and one-tenths per cent with respect to calendar quarters commencing on or after July 1, 2013, and prior to July 1, 2014; (K) ten and three-tenths per cent with respect to calendar quarters commencing on or after July 1, 2014, and prior to July 1, 2015; (L) ten and six-tenths per cent with respect to calendar quarters commencing

on or after July 1, 2015, and prior to July 1, 2016; and (M) ten and eight-

- 752 tenths per cent with respect to calendar quarters commencing on or
- 753 <u>after July 1, 2016</u>. Fuel in the fuel supply tanks of a motor vehicle,
- 754 which fuel tanks are directly connected to the engine, shall not be
- 755 considered a delivery for the purposes of this subsection.
- 756 (2) Consideration given or contracted to be given for petroleum 757 products, gross earnings from the first sale of which are exempt from 758 tax under subdivision (2) of subsection (b) of this section, shall be 759 exempt from tax.
- 760 (3) The rate of tax on consideration given or contracted to be given 761 for grade number 6 fuel oil, as defined in regulations adopted 762 pursuant to section 16a-22c, to be used exclusively by a company 763 which, in accordance with census data contained in the Standard 764 Industrial Classification Manual, United States Office of Management 765 and Budget, 1987 edition, is included in code classifications 2000 to 766 3999, inclusive, or in Sector 31, 32 or 33 in the North American 767 Industrial Classification System United States Manual, United States 768 Office of Management and Budget, 1997 edition, or number 2 heating 769 oil used exclusively in a vessel primarily engaged in interstate 770 commerce, which vessel qualifies for an exemption under section 12-771 412, as amended, shall be: (A) Four per cent with respect to calendar 772 quarters commencing on or after July 1, 1998, and prior to July 1, 1999; 773 (B) three per cent with respect to calendar quarters commencing on or 774 after July 1, 1999, and prior to July 1, 2000; (C) two per cent with 775 respect to calendar quarters commencing on or after July 1, 2000, and 776 prior to July 1, 2001; and (D) one per cent with respect to calendar 777 quarters commencing on or after July 1, 2001, and prior to July 1, 2002.
  - (d) The amount of tax reported to be due on such return shall be due and payable on or before the last day of the month next succeeding the quarterly period. The tax imposed under the provisions of this chapter shall be in addition to any other tax imposed by this state on such company.
- 783 (e) For the purposes of this chapter, the gross earnings of any

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producer or refiner of petroleum products operating a service station along the highways or interstate highways within the state pursuant to a contract with the Department of Transportation or operating a service station which is used as a training or test marketing center under the provisions of subsection (b) of section 14-344d, shall be calculated by multiplying the volume of petroleum products delivered by any producer or refiner to any such station by such producer's or refiner's dealer tank wagon price or dealer wholesale price in the area of the service station.

- Sec. 21. Section 13b-61a of the 2006 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2006*):
  - (a) Notwithstanding the provisions of section 13b-61, as amended: (1) For calendar quarters ending on or after September 30, 1998, and prior to September 30, 1999, the Commissioner of Revenue Services shall deposit into the Special Transportation Fund established under section 13b-68 five million dollars of the amount of funds received by the state from the tax imposed under section 12-587, as amended by this act, on the gross earnings from the sales of petroleum products attributable to sales of motor vehicle fuel; (2) for calendar quarters ending September 30, 1999, and prior to September 30, 2000, the commissioner shall deposit into the Special Transportation Fund nine million dollars of the amount of such funds received by the state from the tax imposed under said section 12-587 on the gross earnings from the sales of petroleum products attributable to sales of motor vehicle fuel; (3) for calendar quarters ending September 30, 2000, and prior to September 30, 2002, the commissioner shall deposit into the Special Transportation Fund eleven million five hundred thousand dollars of the amount of such funds received by the state from the tax imposed under said section 12-587, on the gross earnings from the sales of petroleum products attributable to sales of motor vehicle fuel; (4) for the calendar quarters ending September 30, 2002, and prior to September 30, 2003, the commissioner shall deposit into the Special Transportation Fund, five million dollars of the amount of such funds

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received by the state from the tax imposed under said section 12-587 on the gross earnings from the sales of petroleum products attributable to sales of motor vehicle fuel; (5) for the calendar quarter ending September 30, 2003, and each calendar quarter thereafter, the commissioner shall deposit into the Special Transportation Fund, five million two hundred fifty thousand dollars of the amount of such funds received by the state from the tax imposed under said section 12-587 on the gross earnings from the sales of petroleum products attributable to sales of motor vehicle fuel; (6) for the calendar quarters ending September 30, 2005, and prior to September 30, 2006, the commissioner shall deposit into the Special Transportation Fund ten million eight hundred and seventy-five thousand dollars of the amount of such funds received by the state from the tax imposed under said section 12-587 on the gross earnings from the sales of petroleum products attributable to sales of motor vehicle fuel; (7) for the calendar quarters ending September 30, 2006, and prior to September 30, 2007, the commissioner shall deposit into the Special Transportation Fund fifteen million two hundred fifty thousand dollars of the amount of such funds received by the state from the tax imposed under said section 12-587 on the gross earnings from the sales of petroleum products attributable to sales of motor vehicle fuel; (8) for the calendar quarters ending September 30, 2007, and prior to September 30, 2008, the commissioner shall deposit into the Special Transportation Fund twenty-one million dollars of the amount of such funds received by the state from the tax imposed under said section 12-587 on the gross earnings from the sales of petroleum products attributable to sales of motor vehicle fuel; (9) for the calendar quarters ending September 30, 2008, and prior to September 30, 2013, the commissioner shall deposit into the Special Transportation Fund twenty-five million two hundred twenty-five thousand dollars of the amount of such funds received by the state from the tax imposed under said section 12-587 on the gross earnings from the sales of petroleum products attributable to sales of motor vehicle fuel; and (10) for the calendar quarters ending on and after September 30, 2013, the commissioner shall deposit into the Special Transportation Fund

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twenty-nine million eight hundred fifty thousand dollars of the amount of such funds received by the state from the tax imposed under said section 12-587 on the gross earnings from the sales of petroleum products attributable to sales of motor vehicle fuel.

857 (b) (1) For calendar quarters ending September 30, 2007, and prior to September 30, 2008, the commissioner shall deposit into the 858 859 Transportation Strategy Board projects account in the Special Transportation Fund, three million five hundred fifty thousand dollars 860 of the amount of such funds received by the state from the tax imposed 861 in section 12-587, as amended by this act, on the gross earnings from 862 863 the sales of petroleum products attributable to sales of motor vehicle 864 fuel; (2) for calendar quarters ending September 30, 2008, and prior to 865 September 30, 2009, the commissioner shall deposit into the Transportation Strategy Board projects account in the Special 866 Transportation Fund, six million eight hundred seventy-five thousand 867 868 dollars of the amount of such funds received by the state from the tax 869 imposed in section 12-587, as amended by this act, on the gross earnings from the sales of petroleum products attributable to sales of 870 871 motor vehicle fuel; (3) for calendar quarters ending September 30, 872 2009, and prior to September 30, 2010, the commissioner shall deposit into the Transportation Strategy Board projects account in the Special 873 874 Transportation Fund, ten million five hundred twenty-five thousand 875 dollars of the amount of such funds received by the state from the tax 876 imposed in section 12-587, as amended by this act, on the gross 877 earnings from the sales of petroleum products attributable to sales of 878 motor vehicle fuel; (4) for calendar quarters ending September 30, 879 2010, and prior to September 30, 2011, the commissioner shall deposit into the Transportation Strategy Board projects account in the Special 880 881 Transportation Fund, thirteen million one hundred twenty-five 882 thousand dollars of the amount of such funds received by the state 883 from the tax imposed in section 12-587, as amended by this act, on the 884 gross earnings from the sales of petroleum products attributable to 885 sales of motor vehicle fuel; (5) for calendar quarters ending September 30, 2011, and prior to September 30, 2012, the commissioner shall 886 deposit into the Transportation Strategy Board projects account in the 887

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Special Transportation Fund, seventeen million dollars of the amount of such funds received by the state from the tax imposed in section 12-587, as amended by this act, on the gross earnings from the sales of petroleum products attributable to sales of motor vehicle fuel; (6) for calendar guarters ending September 30, 2012, and prior to September 30, 2013, the commissioner shall deposit into the Transportation Strategy Board projects account in the Special Transportation Fund, nineteen million eight hundred thousand dollars of the amount of such funds received by the state from the tax imposed in section 12-587, as amended by this act, on the gross earnings from the sales of petroleum products attributable to sales of motor vehicle fuel; (7) for calendar quarters ending September 30, 2013, and prior to September 30, 2014, the commissioner shall deposit into the Transportation Strategy Board projects account in the Special Transportation Fund, twenty-three million three hundred fifty thousand dollars of the amount of such funds received by the state from the tax imposed in section 12-587, as amended by this act, on the gross earnings from the sales of petroleum products attributable to sales of motor vehicle fuel; (8) for calendar quarters ending September 30, 2014, and prior to September 30, 2015, the commissioner shall deposit into the Transportation Strategy Board projects account in the Special Transportation Fund, twenty-six million one hundred fifty thousand dollars of the amount of such funds received by the state from the tax imposed in section 12-587, as amended by this act, on the gross earnings from the sales of petroleum products attributable to sales of motor vehicle fuel; (9) for calendar quarters ending September 30, 2015, and prior to September 30, 2016, the commissioner shall deposit into the Transportation Strategy Board projects account in the Special Transportation Fund, thirty million two hundred fifty thousand dollars of the amount of such funds received by the state from the tax imposed in section 12-587, as amended by this act, on the gross earnings from the sales of petroleum products attributable to sales of motor vehicle fuel; and (10) for calendar quarters ending on and after September 30, 2016, the commissioner shall deposit into the Transportation Strategy Board projects account in the Special Transportation Fund, thirty-three million two hundred fifty

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923 thousand dollars of the amount of such funds received by the state

- 924 from the tax imposed in section 12-587, as amended by this act, on the
- 925 gross earnings from the sales of petroleum products attributable to
- 926 sales of motor vehicle fuel.
- 927 [(b)] (c) If in any calendar quarter receipts from the tax imposed
- under section 12-587, as amended by this act, are less than the total of
- 929 (1) the amount required to be transferred pursuant to the Special
- 930 Transportation Fund pursuant to subsection (a) of this section, [and]
- 931 (2) the amount required to be transferred to the Transportation
- 932 Strategy Board projects account in the Special Transportation Fund
- 933 <u>pursuant to subsection (b) of this section, and (3)</u> any other transfers
- 934 required by law, the commissioner shall certify to the Treasurer the
- 935 amount of such shortfall. Upon receipt of such certification the
- 936 Treasurer shall forthwith transfer an amount equal to such shortfall
- 937 from the resources of the General Fund into the Special Transportation
- 938 Fund or into the Transportation Strategy Board projects account in the
- 939 Special Transportation Fund, as applicable.
- 940 Sec. 22. Subsection (g) of section 13b-59 of the 2006 supplement to
- 941 the general statutes is repealed and the following is substituted in lieu
- 942 thereof (*Effective October 1, 2006*):
- 943 (g) "Motor vehicle related fines, penalties or other charges" means,
- 944 except as provided in section 23 of this act, all fines, penalties or other
- 945 charges required by, or levied pursuant to subsection (a) of section 14-
- 946 12, as amended, sections 14-12s, 14-13, 14-16, 14-17, 14-18, 14-26, 14-27
- 947 and 14-29, subsection (d) of section 14-35 and sections 14-36, as
- 948 <u>amended</u>, 14-39, 14-43, 14-45, 14-64, <u>as amended</u>, 14-80, 14-81, 14-97,
- 949 14-98, 14-99, 14-101, 14-102, 14-103, <u>as amended</u>, 14-104, 14-105, <u>as</u>
- 950 <u>amended</u>, 14-106, 14-110, 14-111, <u>as amended</u>, 14-112, 14-137a, 14-140,
- 951 <u>as amended</u>, 14-145, 14-146, 14-147, 14-148, 14-149, 14-150, 14-151,
- 952 14-152, 14-161, subsection (f) of section 14-164i, 14-196, <u>as amended</u>,
- 953 14-197, 14-198, 14-213, 14-214, 14-215, as amended, 14-216, 14-217,
- 954 14-218a, 14-219, 14-220, 14-221, 14-222, 14-223, 14-224, 14-225, 14-226,
- 955 14-228, 14-230, 14-231, 14-232, 14-233, 14-234, 14-235, 14-236, 14-237,

956 14-238, 14-239, <u>as amended</u>, 14-240, 14-241, <u>as amended</u>, 14-242, 14-243,

- 957 14-244, 14-245, 14-246a, 14-247, 14-249, <u>as amended</u>, 14-250, <u>as</u>
- 958 <u>amended</u>, 14-257, 14-260, 14-261, 14-262, 14-264, 14-267a, 14-269,
- 959 subsection (g) of section 14-270, <u>as amended</u>, sections 14-271, 14-273,
- 960 14-274, 14-275, 14-276, 14-277, 14-279, 14-280, 14-281, 14-282, 14-283, <u>as</u>
- 961 <u>amended</u>, 14-285, 14-286, 14-295, 14-296, 14-300, 14-314, 14-329, 14-331,
- 962 14-342, 14-386, 14-386a, 14-387, 15-7, 15-8, 15-9, 15-16, 15-25 and 15-33.
- 963 Sec. 23. (NEW) (Effective October 1, 2006) (a) For purposes of this
- 964 section, "municipality" means any town, city, borough, consolidated
- town and city, or consolidated town and borough.
- 966 (b) On and after October 1, 2006, all moneys received or collected by
- 967 the state or any officer thereof from the fines imposed pursuant to
- 968 section 14-18, 14-26, 14-27, 14-29, 14-35, 14-36, as amended, 14-39,
- 969 14-81, 14-97, 14-98, 14-99, 14-101, 14-102, 14-103, as amended, 14-104,
- 970 14-105, as amended, 14-106, 14-146, 14-147, 14-148, 14-149, 14-150,
- 971 14-213, 14-214, 14-215, as amended, 14-216, 14-217, 14-218a, 14-219,
- 972 14-220, 14-221, 14-222, 14-223, 14-224, 14-225, 14-226, 14-228, 14-230,
- 973 14-231, 14-232, 14-233, 14-235, 14-236, 14-237, 14-238, 14-239, as
- 974 amended, 14-240, 14-241, as amended, 14-242, 14-243, 14-244, 14-245,
- 975 14-246a, 14-247, 14-249, as amended, 14-250, as amended, 14-257,
- 976 14-260, 14-261, 14-271, 14-273, 14-274, 14-275, 14-276, 14-277, 14-279,
- 977 14-280, 14-281, 14-282, 14-283, as amended, 14-285, 14-286, 14-295,
- 978 14-296, 14-300 or 14-314 of the general statutes due to the violation of
- 979 such section on a road or highway under a municipality's jurisdiction,
- 980 shall be returned to such municipality, as provided in section 51-56a of
- 981 the general statutes, as amended by this act.
- 982 Sec. 24. Section 51-56a of the general statutes is repealed and the
- 983 following is substituted in lieu thereof (Effective October 1, 2006):
- 984 (a) Each clerk of the Supreme Court and Superior Court shall
- 985 account for and pay or deposit all fees, fines, forfeitures and the
- 986 proceeds of judgments of his office in the manner provided by section
- 987 4-32. If any such clerk fails to so account and pay or deposit, such
- 988 failure shall be reported by the Treasurer to the Chief Court

Administrator who may thereupon remove the clerk. When any such clerk dies before so accounting and paying or depositing, the Treasurer shall require the executor of his will or administrator of his estate to so account. If any such clerk is removed from office, the Treasurer shall require him to account for any money of the state remaining in his hands at the time of such removal and, if he neglects to so account, the Treasurer shall certify the neglect to the Chief Court Administrator.

- (b) The state shall remit to the municipalities (1) in which the violations occurred all amounts received in respect to the violation of sections 14-251, 14-252, 14-253a and 14-305 to 14-308, inclusive, or any regulation or ordinance made in accordance therewith, and (2) on whose roads the violations occurred the fines received in respect to the sections enumerated in section 23 of this act. Each clerk of the Superior Court or the Chief Court Administrator, or any other official of the Superior Court designated by the Chief Court Administrator, shall, on or before the thirtieth day of January, April, July and October in each year, certify to the Comptroller the amount due for the previous quarter under this subsection to each municipality served by [his] such clerk or other official's office, provided prior to the institution of court proceedings, a city, town or borough shall have the authority to collect and retain all proceeds from parking violations committed within the jurisdiction of such city, town or borough.
- (c) For the purpose of providing additional funds for municipal and state police training, each person who pays in any sum as (1) a fine or forfeiture for any violation of section 14-12, as amended, 14-215, as amended, 14-219, 14-222, 14-224, 14-225, 14-227a, as amended, 14-266, 14-267a, 14-269 or 14-283, as amended, or (2) a fine or forfeiture for any infraction, shall pay an additional fee of one dollar for each eight dollars or fraction thereof of the amount he is required to pay, except if such payment is made for violation of such a section which is deemed to be an infraction, such additional fee shall be only on the first eighty-eight dollars of such fine or forfeiture. Such additional fee charged shall be deposited in the General Fund.

Sec. 25. Subsection (a) of section 13b-69 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2006):

- (a) The Treasurer shall apply the resources in the Special Transportation Fund, upon their receipt, first, to pay or provide for the payment of debt service requirements, as defined in section 13b-75, at such time or times, in such amount or amounts and in such manner, as provided by the proceedings authorizing the issuance of special tax obligation bonds pursuant to sections 13b-74 to 13b-77, inclusive, as amended, and then to pay from the Transportation Strategy Board projects account of the Special Transportation Fund, established under section 13b-57r, as amended, the [incremental revenues] funding identified in approved annual financing plans for cash funding in accordance with the provisions of section 13b-57q, as amended by this act.
- Sec. 26. Section 13b-202 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2006*):
- (a) The Commissioner of Transportation shall, from time to time, recommend to the several companies operating railroads in this state, or to any of them, the adoption of such measures and regulations as the commissioner deems conducive to the public safety or interest; and shall report to the next General Assembly any neglect on the part of any such company to comply with any such recommendation.
  - (b) Recommendations made pursuant to subsection (a) of this section shall include, but not be limited to, recommendations that rail service operating between New Haven and New London expand its hours of operation by initiating reverse commute service and adding or expanding weekend service.
- Sec. 27. (*Effective July 1, 2006*) The Department of Transportation, in conjunction with the Transportation Strategy Board, shall study the feasibility of building a fuel cell power station to generate power for the New Haven Line. Such study shall include, but not be limited to, a

plan for generating a large percentage of the line's peak power needs, as well as serving as a backup in times of emergencies. The Department of Transportation shall report its findings and recommendations, in accordance with the provisions of section 11-4a of the general statutes, to the joint standing committee of the General Assembly having cognizance of matters relating to transportation on or before January 1, 2007.

Sec. 28. (*Effective July 1, 2006*) The Department of Transportation, in conjunction with the Transportation Strategy Board, shall study the feasibility of creating a commuter rail line from New London to Worcester, Massachusetts. The Department of Transportation shall report its findings and recommendations, in accordance with the provisions of section 11-4a of the general statutes, to the joint standing committee of the General Assembly having cognizance of matters relating to transportation on or before January 1, 2007.

Sec. 29. (Effective July 1, 2006) The Department of Transportation, in conjunction with the Transportation Strategy Board, shall study the feasibility of establishing a Bradley International Airport Authority composed of representatives from Connecticut and Massachusetts. The department and the board shall consult with the Bradley Board of Directors in the course of such study. The Department of Transportation shall report its findings and recommendations, in accordance with the provisions of section 11-4a of the general statutes, to the joint standing committee of the General Assembly having cognizance of matters relating to transportation on or before January 1, 2007.

Sec. 30. (Effective July 1, 2006) The Department of Transportation, in conjunction with the Transportation Strategy Board, shall develop a plan to initiate ongoing formal discussions with the commonwealth of Massachusetts and the state of New York regarding opportunities to enhance commuter and freight mobility throughout the region. Such plan shall include, but need not be limited to, (1) recommendations on how best to involve the Governors, legislative leaders and other

governmental officials of each jurisdiction in such discussions, (2) a listing of regional transportation issues, with indications of funding sources and availability to address each issue, and (3) lists of other public and private entities in each jurisdiction that should be included in such discussions. The department shall report on its plan and recommendations for implementation, in accordance with the provisions of section 11-4a of the general statutes, to the joint standing committee of the General Assembly having cognizance of matters relating to transportation on or before January 1, 2007.

Sec. 31. (NEW) (*Effective July 1, 2006*) The Undersecretary of Transit and Growth shall prepare a state-wide build-out analysis to help refine the Transportation Strategy Board projects and to provide technical assistance and capacity building to municipalities and regional agencies to help such entities establish plans that comply with the state plan of conservation and development, as established in section 16a-24 of the general statutes. Such analysis shall be completed by January 1, 2007.

Sec. 32. (*Effective July 1, 2006*) Funds shall be appropriated to the Office of Policy and Management, from the Special Transportation Fund, for the fiscal year ending June 30, 2007, for the Undersecretary of Transit and Growth to acquire appropriate planning tools, including, but not limited to, digital aerial photography and GIS mapping equipment, to complete the build-out analysis required in section 31 of this act.

This act shall take effect as follows and shall amend the following sections:					
Section 1	July 1, 2006	New section			
Sec. 2	July 1, 2006	New section			
Sec. 3	July 1, 2006	New section			
Sec. 4	July 1, 2006	New section			
Sec. 5	July 1, 2006	New section			
Sec. 6	July 1, 2006	New section			
Sec. 7	July 1, 2006	New section			
Sec. 8	July 1, 2006	New section			

Sec. 9	July 1, 2006	New section
Sec. 10	July 1, 2006	New section
Sec. 11	July 1, 2006	4-65a(b)
Sec. 12	July 1, 2006	4-66c(c)
Sec. 13	July 1, 2006	13b-57e
Sec. 14	July 1, 2006	13b-57g(k)
Sec. 15	July 1, 2006	13b-57h
Sec. 16	July 1, 2006	13b-57i
Sec. 17	July 1, 2006	13b-57j
Sec. 18	July 1, 2006	13b-57q
Sec. 19	July 1, 2006	New section
Sec. 20	July 1, 2006	12-587
Sec. 21	July 1, 2006	13b-61a
Sec. 22	October 1, 2006	13b-59(g)
Sec. 23	October 1, 2006	New section
Sec. 24	<i>October 1, 2006</i>	51-56a
Sec. 25	July 1, 2006	13b-69(a)
Sec. 26	July 1, 2006	13b-202
Sec. 27	July 1, 2006	New section
Sec. 28	July 1, 2006	New section
Sec. 29	July 1, 2006	New section
Sec. 30	July 1, 2006	New section
Sec. 31	July 1, 2006	New section
Sec. 32	July 1, 2006	New section

TRA Joint Favorable Subst. C/R FIN

FIN Joint Favorable Subst.

The following fiscal impact statement and bill analysis are prepared for the benefit of members of the General Assembly, solely for the purpose of information, summarization, and explanation, and do not represent the intent of the General Assembly or either House thereof for any purpose:

# OFA FISCAL NOTE AND OLR BILL ANALYSIS SHB-5715

AN ACT CONCERNING STATE-WIDE TRANSPORTATION IMPROVEMENTS.

#### **OFA SUMMARY IMPACT:**

## State Impact:

Agency Affected	Fund-Effect	FY 07 \$	FY 08 \$
Treasurer, Debt Serv.	TF - Cost	See Below	See Below
Department of Transportation	TF - Revenue Gain	Significant	Significant
Judicial Dept.	GF - Cost	Minimal	None
Department of Transportation	TF - Revenue Loss	Significant	Significant
Policy & Mgmt., Off.	GF - Cost	Potential	Potential
		Significant	Significant
Department of Transportation	TF - Cost	Significant	Significant

Note: TF=Transportation Fund; GF=General Fund

#### Municipal Impact:

Municipalities	Effect	FY 07 \$	FY 08 \$
Various Municipalities	Revenue Gain	Significant	Significant

# Special Tax Obligation (STO) Bond Provisions

Sections 1 thorough 9 authorize \$344 million in STO bonds between 7/1/06 and 7/1/12 for several transportation initiatives. The interest cost to bond this amount over 20 years is \$255.8 million, assuming a 6% interest rate. The projects will have a future fiscal impact on the Transportation Fund because they will require operating funds when they are completed.

Section 19 authorizes \$2.5 billion in STO bonds between 7/1/07 and 7/1/16 for Transportation Strategy Board projects. The interest cost to bond this amount over 20 years is \$1.86 billion, assuming a 6% interest

rate.

Section 12 permits the use of previously authorized Urban Action Program bonds for transit-oriented projects. This has no immediate fiscal impact because no additional GO bonds are authorized but it may increase future debt service costs if it causes bond funds to be expended more rapidly than they otherwise would have been.

## **Tax Provisions**

The table below provides a schedule of the rate changes and revenue gains associated with increasing the quarterly gross earnings tax on companies that distribute certain petroleum products in Connecticut. It is assumed that this revenue will be used to pay the additional debt service costs identified for the STO bonds authorized by this bill.

Petroleum Products Gross Receipts Tax					
٦	Tax Rates and Revenue Gains by Fiscal Year				
Fiscal Year	Effective Date	<u>Current</u>	New Rate	Revenue Gain	
riscai Teai	Effective Date	<u>Law</u>	<u>New Rate</u>	(\$ Millions)	
FY 06	7/1/05	5.8%	5.8%	0	
FY 07	7/1/06	6.3%	6.3%	0	
FY 08	7/1/07	7.0%	7.3%	14.2	
FY 09	7/1/08	7.5%	8.1%	27.5	
FY 10	7/1/09	7.5%	8.4%	42.1	
FY 11	7/1/10	7.5%	8.6%	52.5	
FY 12	7/1/11	7.5%	8.9%	68.0	
FY 13	7/1/12	7.5%	9.1%	79.2	
FY 14	7/1/13	8.1%	10.1%	93.4	
FY 15	7/1/14	8.1%	10.3%	104.6	
FY 16	7/1/15	8.1%	10.6%	121.0	
FY 17 & after	7/1/16	8.1%	10.8%	133.0	

#### Motor Vehicle Fine Provisions

Diverting revenues generated by fines imposed for certain motor vehicle violations from the Special Transportation Fund (STF) to various municipalities will result in an estimated revenue loss to the

STF/revenue gain to municipalities of \$6.5 million per year. The Judicial Department (JD) will incur a one-time cost of less than \$50,000 to modify its computer and accounting systems in order to implement the change. The ongoing annual cost to JD of processing of payments to municipalities can be accommodated within budgeted resources.

# **Undersecretary of Transit and Growth**

The new Undersecretary of Transit and Growth in the Office of Policy and Management (OPM) established by the bill has a salary of \$87,361 - \$133,320, plus associated other expenses and equipment of \$10,000. If additional staff, administrative support or consultant services is required, OPM costs could be significantly more. It is uncertain whether funding in the budget bill, sHB 5007, as favorably reported by the Appropriations Committee on March 30, 2006, would be used for this purpose. The bill also requires preparation of a statewide build out analysis and stipulates that adequate funds be appropriated from the STF in FY 07 for the appropriate planning tools. The level of funding required is unknown.

# Department of Transportation (DOT) Provisions

The cost to DOT for the studies mandated in the bill is estimated to be approximately \$5 million. It is projected that each study will take at least 18 months to complete once the consultants begin work. (The bill requires each study to be completed by January 1, 2007.) DOT will need to hire 4 staff engineers (annual salary of \$75,000 plus fringes) to meet the ongoing reporting requirements for these provisions.

DOT will be able to accommodate any additional administrative functions associated with the Hartford-New Haven-Springfield rail service provisions within its anticipated budgetary resources.

#### **OLR SUMMARY:**

This bill:

1. authorizes up to \$344 million Special Tax Obligation (STO)

bonds in specified annual amounts for payment of the transportation costs for several "strategic transportation projects;"

- 2. increases the quarterly petroleum products gross earnings tax from 7% for FY 08 calendar quarters to 7.5% and increases it incrementally each year until it reaches 10.8% in FY 17 and beyond;
- 3. authorizes \$2.5 billion in STO bonds in \$250 million increments over 10 years for projects specified in statute as priority projects for implementing the state's transportation strategy as identified by the Transportation Strategy Board (TSB);
- 4. creates a new position of Undersecretary of Transit and Growth in the Office of Policy and Management (OPM) to, among other things, act as the executive director of the TSB, oversee implementation of its initiatives in implementing a transportation strategy, and perform a statewide "build-out" analysis to refine identified TSB projects and provide assistance to municipalities and regional agencies;
- 5. makes Urban Action Program bonding available for transitoriented development projects in municipalities if approved by the State Bond Commission;
- 6. requires fines for certain motor vehicle violations that occur on roads under municipal jurisdiction to be remitted to the municipalities; and
- 7. makes several miscellaneous changes, including directing the Department of Transportation (DOT) to (a) conduct several studies creating a bi-state authority for Bradley International Airport, building a fuel cell power station to provide power for the New Haven rail line, and creating a commuter rail line between New London and Worcester, Massachusetts and (b) initiate formal discussions with Massachusetts and New York on

opportunities to enhance commuter and freight mobility.

EFFECTIVE DATE: July 1, 2006, except for the provisions for remitting certain motor vehicle fines to municipalities, which are effective October 1, 2006.

# §§ 1 – 9 STO BONDING FOR STRATEGIC TRANSPORTATION PROJECTS

#### OFA FISCAL IMPACT

The bill authorizes \$344 million in STO bonds between 7/1/06 and 7/1/12 for several transportation initiatives. The interest cost to bond this amount over 20 years is \$255.8 million, assuming a 6% interest rate. (The table below provides a breakout of bond authorizations and interest cost by project.) These bonds may be used to leverage federal highway funding to the degree that Connecticut's federal allocation is not being used for other transportation projects. The projects will have a future fiscal impact on the Transportation Fund because they will require operating funds when they are completed.

STO Bonds Authorized for Certain Transportation Projects			ojects
<u>Purpose</u>	_	(\$ Millions)	
		STO Bonds	Interest Cost 1
New Britain-Hartford Busway			
New Haven-Hartford-Springfield Rail Project		146.0	108.6
Rail Coach Rehabilitation		25.0	18.6
West Haven rail station and parking		11.0	8.2
New Haven Line branch line improvements		45.0	33.4
Rail station and parking improvements		40.0	29.7
Greater Hartford highway infrastructure improvements		<u>25.0</u>	<u>18.6</u>
	Total	344.0	255.8
<sup>1</sup> The figures assume a 6.0% interest rate and a 20 year term of issuance.			

## **OLR ANALYSIS**

The bill authorizes the \$344 million in STO bonds in the following annual amounts:

- 1. \$65 million effective July 1, 2006
- 2. \$65 million effective July 1, 2007
- 3. \$68 million effective July 1, 2008
- 4. \$55 million effective July 1, 2009
- 5. \$50 million effective July 1, 2010
- 6. \$22 million effective July 1, 2011
- 7. \$19 million effective July 1, 2012

It authorizes this bonding to be used for the following strategic transportation projects, including value engineering, environmental assessment, planning, and right-of-way and property acquisition:

- 1. Up to \$52 million for the New Britain-Hartford Busway
- 2. Up to \$146 million for the New Haven-Hartford-Springfield rail project, including connector bus service with Bradley International Airport
- 3. Up to \$25 million for rail coach rehabilitation
- 4. Up to \$11 million for the West Haven rail station and parking
- 5. Up to \$45 million for New Haven Line branch line improvements (Danbury, Waterbury, and New Canaan branches)
- 6. Up to \$40 million for rail station and parking improvement
- 7. Up to \$25 million for Greater Hartford highway infrastructure improvements, including environmental assessment, planning, and right-of-way and property acquisition

The bill defines these projects as strategic transportation projects. It determines the issuance of these bonds to be in furtherance of one or

more of the purposes authorized for the use of STO bonds. It declares them to be special obligations of the state and thus payable only from the revenues pledged by law for repayment of STO bonds.

The State Bond Commission may authorize the bonds only after it finds that (1) a request for authorization signed by the appropriate state officer department or agency has been filed with it and (2) any capital development impact statement, human services facility colocation statement, advisory report regarding the state conservation and development policies plan, and statement regarding farmland that are required by law have been filed with it. The commission may authorize the bonds without finding that all the required reports and statements have been filed with it, if it has authorized its secretary to accept any required reports and statements on its behalf.

Any request for issuance of bonds must identify the project for which the bond proceeds are to be used and the recommendation of the person signing the request as to the extent to which federal, private, or other money currently or soon to be available for the project should be added to the bond proceeds. Any bond proceeds in excess of the aggregate costs of all authorized projects must be used in accordance with existing statutory requirements for such excess proceeds.

The bill allows DOT to solicit bids or qualifications for equipment, materials, or services for these projects at any time in the fiscal year even if all of the required funds may not be available until later in the same or succeeding fiscal year.

#### THE OUT YEARS

The annualized ongoing fiscal impact for the principal and interest payments over 20 years is \$30.0 million per year between in FY 08 and FY 27 if all of the bonds were issued on 7/1/06 at a 6% interest rate.

The projects will have a future fiscal impact on the Transportation Fund because they will require operating funds when they are completed.

# § 10 – REQUIREMENTS AND AUTHORIZATIONS FOR TRANSPORTATION COMMISSIONER REGARDING HARTFORD-NEW HAVEN-SPRINGFIELD RAIL SERVICE OFA FISCAL IMPACT

The Department of Transportation will be able to accommodate any additional administrative functions resulting from passage of this section within their anticipated budgetary resources.

#### **OLR ANALYSIS**

The bill requires the transportation commissioner, in consultation with the OPM secretary with the governor's approval (1) to enter into agreements with (a) Amtrak or its successor that are necessary to operate rail passenger service on the New Haven-Hartford-Springfield line and (b) Massachusetts or any entity acting on its behalf that are necessary for participation in the New Haven-Hartford-Springfield rail service and (2) to select, through a competitive process, one or more entities to operate the New Haven-Hartford-Springfield rail service.

### THE OUT YEARS

There is no annualized ongoing fiscal impact.

# §§ 11, 13–18, 25, 31 & 32 – UNDERSECRETARY OF TRANSIT AND GROWTH

#### OFA FISCAL IMPACT

The bill establishes a new Undersecretary of Transit and Growth in the Office of Policy and Management (OPM), with a salary of \$87,361 - \$133,320, plus associated other expenses and equipment of \$10,000. It is unknown whether the newly created position would require additional staff, administrative support or use of consultant services, if so, costs to OPM could be significantly more. The budget bill, sHB 5007, as favorably reported by the Appropriations Committee on March 30, 2006 contains funding of \$335,000 for additional positions; it is uncertain whether funds would be used for this purpose. Additionally, the bill requires the Undersecretary of Transit and Growth to prepare a state-wide build out analysis, and the bill requires

that adequate funds be appropriated from the Special Transportation Fund for FY 07 to acquire the appropriate planning tools including digital photography, and geographic information system mapping equipment. The level of funds required is unknown.

#### **OLR ANALYSIS**

The bill requires an undersecretary in OPM to be designated as the undersecretary of transit and growth. It adds the undersecretary of transit and growth to the membership of the Transportation Strategy Board (TSB) and designates him as its executive director. It makes him responsible for the TSB's work, including overseeing implementation of its initiatives. It makes the undersecretary, rather than the entire TSB, responsible for several things the law requires including (1) submission of certain required reports to the governor and legislative committees; (2) coordination and preparation of the performance reports required for TSB projects that require accompanying economic development plans; (3) monitoring, planning, and implementation of TSB projects; and (4) preparing an analysis of the short- and long-term effects of the transportation strategy on mobility, economic development, and the environment of the state. The undersecretary must consult with agencies represented on the TSB when performing his duties, but he must report to the OPM secretary.

The bill requires the undersecretary of transit and growth to (1) make recommendations that foster regional commuter and freight initiatives with neighboring northeastern states and identify potential public-private partnerships with respect to TSB projects; (2) prepare a statewide "build-out" analysis to refine TSB projects and provide technical assistance and capacity building to municipalities and regional agencies to help them establish plans that comply with the state plan of conservation and development; and (3) submit an annual report, beginning on or before January 1, 2007, to the governor and the legislature's Transportation, Finance, and Planning and Development committees on the implementation status of TSB projects. The required report must include recommended revisions to projects, an explanation of any obstacles to their completion, and the anticipated

advantages and disadvantages of completing them. When the committees receive the report, they must hold a joint public hearing to evaluate the progress or lack thereof on implementing the TSB projects. The undersecretary and the transportation, environmental protection, economic and community development, and public safety commissioners, and the policy and management secretary, all of whom are members of the TSB, must all attend the public hearing.

The bill requires funds to be appropriated to OPM from the STF for FY 07 for the undersecretary to acquire appropriate planning tools, including digital aerial photography and geographic information system mapping equipment, to complete the required statewide build-out analysis. The amount of the appropriation is not specified. The analysis must be finished by January 1, 2007.

Currently, the DOT, OPM, and Department of Economic and Community Development are required to provide staff assistance to the TSB. The bill requires this to be done at the direction of the undersecretary of transit and growth. The bill also gives the undersecretary, instead of the OPM secretary, the authority to approve hiring of consultants for the TSB within available appropriations, although the undersecretary must consult with the secretary in this regard.

The bill provides the TSB with authority to develop and implement additional projects as directed by the undersecretary of transit and growth after consulting with the TSB.

#### THE OUT YEARS

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

# § 12 - URBAN ACTION BONDING FOR TRANSIT-ORIENTED DEVELOPMENT

#### OFA FISCAL IMPACT

Permitting the use of previously authorized Urban Action Program

bonds for transit-oriented projects has no immediate fiscal impact because no additional GO bonds are authorized. However, it may increase future debt service costs if the provision causes bond funds to be expended more rapidly than they otherwise would have been.

#### **OLR ANALYSIS**

The bill permits the use of previously authorized general obligation bonds available under the Urban Action Program to be used with the State Bond Commission's approval for transit-oriented development projects in any municipality.

#### THE OUT YEARS

The provision may increase future debt service costs if it causes bond funds to be expended more rapidly than they otherwise would have been.

# § 19 – STO BOND AUTHORIZATIONS FOR TRANSPORTATION PROJECTS

#### OFA FISCAL IMPACT

The bill authorizes \$2.5 billion in STO bonds between 7/1/07 and 7/1/16 for Transportation Strategy Board projects. The interest cost to bond this amount over 20 years is \$1.86 billion, assuming a 6% interest rate. These bonds may be used to leverage federal highway funding to the degree that Connecticut's federal allocation is not being used for other transportation projects.

#### **OLR ANALYSIS**

The bill authorizes the State Bond Commission to issue \$2.5 billion in STO bonds in annual amounts of \$250 million for 10 years beginning in FY 08 and ending in FY 17. It allows such additional amounts of bonds to be authorized as are required to fund any debt service and reserve account in accordance with bond proceedings authorizing the bonds and the costs of issuance, capitalized interest, if any, and the initial costs and expenses of the administration account. In computing the total amount of bonds that may be outstanding at any time, the bill requires the principal amount of any refunding bonds to be excluded.

The bill states that it is the General Assembly's finding that it is an essential governmental function to (1) improve personal mobility and the movement of goods and freight in and through Connecticut; (2) integrate transportation and economic development, land use, environmental and quality of life issues; (3) integrate the state economy with regional, national, and global economies; and (4) provide adequate and reliable funding for a quality multimodal transportation system. Financing traffic improvements is deemed to be in the public interest, will achieve the public purpose of reducing overall costs due to traffic congestion and delays, and will foster and promote economic growth, provide employment opportunities and help companies reduce their costs of doing business in the state.

The bill authorizes use of the bonds for the purposes specified in Sec. 13b-57h of the general statutes, which identifies specific projects recommended by the TSB in each of the five transportation investment areas established by law as part of the process for developing and implementing a state transportation strategy. It requires all of these projects to be initiated by the DOT in consultation with the TSB and the undersecretary of transit and growth no later than July 1, 2016.

#### THE OUT YEARS

For every year in which \$250 million in STO bonds is issued, the annualized ongoing fiscal impact for the principal and interest payments is \$21.8 million per year for 20 years, assuming a 6% interest rate.

# §§ 20 & 21 – PETROLEUM PRODUCTS GROSS RECEIPTS TAX INCREASES AND FUND TRANSFERS OFA FISCAL IMPACT

The table below provides a schedule of the rate changes and revenue gains associated with increasing the quarterly gross earnings tax on companies that distribute certain petroleum products in Connecticut.

Petroleum Products Gross Receipts Tax Tax Rates and Revenue Gains by Fiscal Year				
Fiscal Year	Effective Date	Current Law	New Rate	Revenue Gain (\$ Millions)
FY 06	7/1/05	5.8%	5.8%	0
FY 07	7/1/06	6.3%	6.3%	0
FY 08	7/1/07	7.0%	7.3%	14.2
FY 09	7/1/08	7.5%	8.1%	27.5
FY 10	7/1/09	7.5%	8.4%	42.1
FY 11	7/1/10	7.5%	8.6%	52.5
FY 12	7/1/11	7.5%	8.9%	68.0
FY 13	7/1/12	7.5%	9.1%	79.2
FY 14	7/1/13	8.1%	10.1%	93.4
FY 15	7/1/14	8.1%	10.3%	104.6
FY 16	7/1/15	8.1%	10.6%	121.0
FY 17 & after	7/1/16	8.1%	10.8%	133.0

The bill specifies that the revenue gain associated with the tax increase will be deposited into the General Fund and transferred to the Transportation Strategy Board projects account in the Special Transportation Fund. It is assumed that the revenue will be used to pay the additional debt service costs identified for the STO bonds authorized by this bill.

#### **OLR ANALYSIS**

#### Tax Rate Increases

Currently, the petroleum products gross receipts tax, which is paid by companies that distribute certain products in Connecticut that contain or are made from petroleum or petroleum derivatives, is 5.8% for FY 06, 6.3% for FY 07, 7% for FY 08, 7.5% for FY 09 through FY 13, and 8.1% for FY 14 and thereafter. The bill changes this schedule as shown in the table below.

Fiscal Year	Current Law	sHB 5715
2006	5.8%	5.8%
2007	6.3%	6.3%
2008	7.0%	7.3%
2009	7.5%	8.1%
2010	7.5%	8.4%
2011	7.5%	8.6%

2012	7.5%	8.9%
2013	7.5%	9.1%
2014	8.1%	10.1%
2015	8.1%	10.3%
2016	8.1%	10.6%
2017 and beyond	8.1%	10.8%

### Tax Revenue Transfers

Currently, each calendar quarter, the revenue services commissioner must deposit into the STF a specific amount of the revenue generated from the petroleum products tax. The bill requires additional quarterly transfers of revenue from the tax into the TSB projects account in the STF. The required quarterly transfers are shown in the following table.

Fiscal Year	Quarterly Deposit into TSB Projects Account
2008	\$3.55 million
2009	\$6.875 million
2010	\$10.525 million
2011	\$13.125 million
2012	\$17.0 million
2013	\$19.8 million
2014	\$23.35 million
2014	\$26.15 million
2016	\$32.25 million
2017 and	\$33.25 million
beyond	

As is the case for the deposits made into the STF under the current law, if in any calendar quarter the receipts from the petroleum products tax are less than the amount required to be transferred to the TSB projects account under the bill, the revenue services commissioner must certify the amount of the shortfall to the state treasurer who must then transfer an amount equal to the shortfall from the General Fund.

### THE OUT YEARS

The tables above summarize the revenue gains and transfers for the out years.

# §§ 22 – 24 REMITTANCE OF CERTAIN MOTOR VEHICLE FINES TO MUNICIPALITIES

#### OFA FISCAL IMPACT

The bill diverts revenues generated by fines imposed for certain motor vehicle violations from the state's Transportation Fund to various municipalities, provided the violations occur on public roads that are owned and controlled by municipalities. It is estimated that \$6.5 million could be diverted each year under this provision.

It is unknown to what extent, if any, this provision would result in an increase in enforcement actions by local police departments yielding a revenue increase for the state and municipalities from the additional fines and associated surcharges imposed. It is anticipated that any such revenue increase to the Transportation Fund would not be sufficient to offset the revenue loss under the bill. The state General Fund and Criminal Injuries Compensation Fund could each experience an indeterminate revenue gain if this provision results in additional fines being imposed since revenues from the surcharges are deposited into these funds.

The Judicial Department would incur a one-time minimal cost (i.e., less than \$50,000) to modify its computer and accounting systems in order to implement these Sections. The ongoing processing of remittances to municipalities could be accommodated by the Judicial Department within budgeted resources.

#### **OLR ANALYSIS**

The bill requires the fines collected for certain specific motor vehicle violations that occur on roads under municipal jurisdiction to be remitted by the court to the municipality in which they occurred. Currently, all such fines go to the STF. Under the bill, these fines must be remitted to the municipalities instead by the appropriate court

officials on a quarterly basis.

The following table identifies the violations for which fines must be remitted to municipalities and the current fine.

Statute	Violation	Fine
14-18	Violating requirements	\$35
	regarding proper attachment	
	and display of number plates	
	and registration sticker, use of	
	illegible or mutilated plates,	
	reporting lost plates, and	
	returning plates upon	
	registration expiration	
14-26	Registration violations	\$35
	pertaining to service buses,	
	taxicabs, school buses, and	\$45 for failure to carry
	motor vehicles in livery service	registration
	(no registration, improper use of	
	registration, failure to keep	
	record of vehicle operator,	
	failure to carry registration)	
14-27	Failure to display number plates	\$35
	on public service vehicle (motor	
	bus, taxicab, school bus, motor	
	vehicle in livery service)	
14-29	Operating service bus, taxicab,	Up to \$500
	school bus, or motor vehicle in	
	livery service without insurance	
	or bond required by law or	
	violating other applicable	
	requirements	
14-35	Improper use of transporter	\$250
	plate	
14-36	Violating various provisions	\$75 (1st)
	relating to licensure (operating	
	without a license, in violation of	\$250-\$300 (sub.)
	license class or restriction,	
	operating with out-of-state	
	license after 30 days of	
	residence, allowing a person	
	under age 16 to drive) but not	

	including violations relating to learner's permit and driving restrictions applicable to 16- and 17-year old drivers	
14-39	Nonresident operation of a commercial motor vehicle without a commercial driver's license	\$50
	Failure of nonresident to have proper identification plate or marker on vehicle not registered in Connecticut	\$35
14-81	Improper brakes on trailer or semitrailer	\$50
14-97	No defroster on school bus or vehicle used to transport passengers for hire	\$35
14-98	Tire and wheel requirements and restrictions on use of studded tires	\$35 (1st) Up to \$200 (sub.)
14-99	Failure to have rear view mirror Failure of operator of vehicle with commercial registration to have unobstructed view to the rear and left using a mirror and, when driving below posted speed limit, to move to the right when safe to do so to allow following vehicle to pass	\$35
14-101	Violations concerning use and operable condition of turn signals	\$35
14-102	In a motor vehicle transporting passengers for hire, failing to have exits on more than one side of vehicle or having unobstructed view of entire passenger compartment from within vehicle	\$35
14-103	Willfully interfering with, obstructing, or attempting to interfere with or obstruct,	Up to \$50

14-104	examination of the number, equipment, or identification of a motor vehicle by authorized law enforcement official Operating a motor vehicle without fenders or a commercial vehicle without wheel protectors	\$50
14-105	Improper use of television screen or similar device visible to driver of motor vehicle	\$35
14-106	Selling motor vehicle air conditioning equipment without a motor vehicle dealer's or repairer's license  Operating a motor vehicle with air conditioning equipment that violates state requirements	\$35
14-146	Throwing objects at a motor vehicle or on the highway	Up to \$500
14-147	Improper use of marker plate, registration, or license	Up to \$200 for counterfeiting or making substitute license plate, altering a license or registration, or giving, loaning, or selling a counterfeit or altered plate, license, or registration to another  Up to \$100 for loaning or selling a driver's license, registration, or marker plate for use by another person  Up to \$100 for using a registration or license
		other than the one he was issued or for a different vehicle

14-148	Failing to turn in current marker	\$35
	plates not issued to person who	
	finds or possesses them	
14-149	Purchasing, selling, or	Up to \$2,500 (1st)
	possessing a motor vehicle or	
	construction equipment, or a	Up to \$5,000 (sub.)
	major component part thereof,	
	an agricultural tractor or farm	
	implement with a mutilated,	
	altered, or removed vehicle	
	identification number or engine	
	number, or a number which	
	shows evidence of having been	
	tampered with	
14-150	Abandoning a motor vehicle	\$90
	within the limits of a highway	
	or on the property of another	
	without his consent	
14-213	Failing to carry driver's license	\$ 35
14-214	Limits on instructing unlicensed	\$ 35
	person	
14-215	Driving while under license	\$ 150-\$ 200 (1st)
	suspension or revocation	
		\$ 200-\$ 600 (sub.)
		In addition, someone
		who has a prior
		conviction of this offense
		may be required to pay
		an additional fine of up to
		\$ 500
	Driving while under suspension	\$ 500-\$ 1,000
	for drunk driving,	
	administrative per se	
	suspension, manslaughter with	
	a motor vehicle (2 <sup>nd</sup> degree), or	
	assault with a motor vehicle (2nd	
	degree)	
14-216	Operation, or allowing	\$ 50
	operation by, person under age	
	18 without sufficient insurance	

	coverage	
14-217	Refusing to show or surrender	\$75
14-217		φ/3
	license, registration, or insurance identification card to	
	proper authorities or giving false name or address to	
14.010	authorities	φος φοο 1 1· · · · · · · · · · · · · · · · ·
14-218a	Traveling unreasonably fast	\$35-\$90 depending on the amount vehicle exceeds
14.010	C 1:	posted speed limit
14-219	Speeding	Variable – See below
	s for speeding range from \$ 35 to	
	nges from \$ 100 to \$ 200. The actua	
	e posted limit and whether the	
	ccess highways and 60 mph on oth	1
14-220	Excessively slow speed	\$ 35
14-221	Transporting passengers for	\$ 35
	hire in a vehicle with a normal	
	speed of 15 mph or less without	
	a permit	
14-222	Reckless driving	\$ 100-\$ 300 (1st)
		Up to \$ 600 (sub.)
14-223	Failing to stop when signaled or	\$35 (1st)
	disregarding officer's signal	\$ 35-\$ 50 (sub.)
14-224	Evading responsibility	Up to \$ 10,000 (death or
	following an accident	serious injury)
		, , ,
		\$ 75-\$ 600 (lesser injury or
		property damage) (1st)
		\$ 100-\$ 1,000 (sub.)
		,
	Racing for a wager	\$ 75-\$ 600 (1st)
		\$ 100-\$ 1,000 (sub.)
14-225	Evading responsibility if	Up to \$ 500
	operating other than a motor	
	vehicle	
14-226	Failing to render assistance to	\$35
	and report injury or death to a	
	dog caused by vehicle operation	
L	1 - 0	<u>l</u>

14-228	Leaving motor vehicle on	\$35	
	highway without setting brakes		
14-230	Failing to drive to the right	\$ 35	
	when required by law		
		\$ 50 (if wide load vehicle)	
14-231	Failing to grant half of highway	\$ 35	
	to oncoming vehicle		
14-232	Improper passing including	\$ 35	
	maintaining a safe distance and		
	cutting in		
14-233	Passing on the right	\$ 35	
14-235	Failing to keep right on a curve	\$ 35	
	or upgrade, at an intersection,		
	or at a railroad-highway grade		
	crossing		
14-236	Failing to drive in the proper	\$ 35	
	lane on a multi-lane highway		
14-237	Driving in the wrong lane, in	\$ 75	
	the wrong direction, or across		
	the dividing space of a divided		
	highway		
14-238	Entering or leaving a controlled-	\$ 35	
	access highway at other than an		
	established entrance or exit		
14-239	Driving the wrong way on a	\$ 35	
	one-way street or around a		
	rotary		
14-240	Following too closely	\$ 35	
		\$100-\$150 if a commercial	
		vehicle combination	
14-241	Improper turning	\$ 35	
14-242	Making a restricted turn, failing	\$ 35	
	to signal a turn, failing to yield		
	to oncoming vehicle when		
	making a left turn, or impeding		
	a bicyclist while making a right-		
	hand turn		
14-243	Unsafe starting or backing	\$ 35	
14-244	Improper signaling for turns or	\$ 35	
	stopping		
14-245	Failing to grant the right of way	\$ 35	

	at an intersection	
14-246a	Failing to grant the right of way	\$ 35
	when entering through traffic at	7 3 3
	a T-intersection	
14-247	Failing to grant the right of way	\$ 35
11 217	when entering a highway from	Ψ 30
	a private road or driveway	
14-249	Failing to stop at a railroad	\$ 90
14-24)	crossing when warning signals	Ψ 70
14.250	are operating	\$150 \$250 (sammarsia)
14-250	Failing to stop at a railroad	\$150-\$250 (commercial
	crossing (certain commercial	vehicles with passengers,
	vehicles and public service	vehicles used to transport
	vehicles)	school children, service
		buses, tankers, and
		vehicles carrying
		hazardous materials)
	I	ф 00
	Improper crossing due to	\$ 90
	insufficient undercarriage	
	clearance or crossing without	
	sufficient space to clear track	
14.057	without stopping	ф 2F
14-257	Driving from a crowded front	\$ 35
	seat or with riders on the	
	outside of the vehicle or driving	
	a for-hire vehicle with	
14.200	passengers in aisle seats	Ф25
14-260	Putting fuel in vehicle's fuel	\$35
1126	tank with engine running	ф 25
14-261	Towing vehicles separated by	\$ 35
	more than 20 feet, failing to use	
	a tow bar, or improperly pulling	
	or pushing a vehicle	
14-271	Driving with an improperly	\$ 50
	secured or covered load	
	Operating refuse collection	
	vehicle without container cover	\$ 75
14-273	Improperly operating a vehicle	\$ 35
	for which a passenger or school	
	license endorsement is required	

	(overcrowding, exceeding	
	capacity, person on outside of	
	vehicle, improper seating)	
14-274	Violating maximum hours of	\$ 35 (1st)
	service requirements when	
	driving a commercial vehicle	\$ 100-\$ 500 (sub. )
	requiring a passenger or school	
	license endorsement	
14-275	Violating school bus equipment	\$35 (1st)
	and construction requirements	φ400 ΦΕ00 ( 1 )
14.076		\$100-\$500 (sub.)
14-276	Operating a school bus without	\$75
	a valid passenger and school	
	license endorsement or	
	permitting operation by someone without such an	
	endorsement	
14-277	Failing to perform operator's	\$50 (1st)
14-2//	duties upon stopping school	\$50 (155)
	bus; illegal idling of school bus	\$100-\$500 (sub.)
14-279	Passing a standing school bus	\$100-\$500(1st)
11-27	with warning signals flashing	\$500-\$ 1,000 (sub.)
14-280	Failing to conceal "school bus"	\$35 (1st)
11 200	marking when bus is used for	φου (1 )
	other purpose	\$100-\$500 (sub.)
14-281	General penalty for violating	\$25-\$100 (1st)
	school bus requirements when	
	no other penalty is specified	\$100-\$500 (sub.)
14-282	Failing to repaint former school	\$35
	bus a color other than yellow	
14-283	Failing to pull right and stop for	\$ 50
	an emergency vehicle	
	Willfully or negligently	Up to \$ 200
	obstructing an emergency	
	vehicle	
14.005	Estimate and 1:1 d	ФОБ
14-285	Failing to equip a vehicle other	\$35
	than a motor vehicle with a rear	
14 206	view mirror	¢25
14-286	Failing to give audible signal,	\$35
	like ringing a bell, when	

	operating a bicycle and overtaking a pedestrian or another bicyclist; illegal operation of a bicycle with a helper motor; operating a bicycle with a helper motor without a driver's license  (Does not include violations of other requirements for operating bicycles)	
14-295	Double or treble damage award for injuries sustained through deliberately or through reckless disregard in operation of motor vehicle in violation of certain laws	This provision relates to damage awards in civil actions. There are no fines involved in its application. Thus it appears municipalities could get no revenue directly from its application
14-296	General penalty for Chapter 248 violations not designated as infractions or with no penalty specified	Up to \$50
14-300	Failing to yield right of way to pedestrian lawfully in crosswalk, overtaking and passing a vehicle stopped at crosswalk to permit pedestrian to cross, or failing to yield to pedestrian or other traffic when crossing a sidewalk	\$35
14-314	A person, firm, or corporation failing to comply with an order made pursuant to any provision of Chapter 249 Any person, firm, or	Up to \$5,000  Violator is deemed to
	corporation failing to comply with a traffic control signal, sign, marking, or other device erected by the State Traffic Commission or local traffic	have committed an infraction, but no fine has been designated in the infractions schedule under this statute

authority when no other penalty	
is provided by law	

#### THE OUT YEARS

Provided that enforcement levels remain constant, the estimated \$6.5 million revenue loss to the Transportation Fund and corresponding revenue gain to municipalities will remain constant into the future.

# §§ 26 – 30 STUDY AND OTHER REQUIREMENTS APPLICABLE TO DOT

#### OFA FISCAL IMPACT

### State Impact:

Agency Affected	Fund-Effect	FY 07 \$	FY 08 \$
Department of Transportation	TF - Cost	Significant	Significant

Note: TF=Transportation Fund

# Explanation

There is a combined cost to the Department of Transportation in excess of \$5 million for sections 26 through 30 of this bill. It is estimated each study would cost at least \$1 million and take at least 18 months to complete once the consultant(s) begin work. The bill requires each study is to be completed by January 1, 2007.

The Department of Transportation will require four additional staff engineers at a \$75,000 plus fringes, on going, to meet the reporting requirements for these provisions.

#### **OLR ANALYSIS**

The bill requires the transportation commissioner to recommend to the railroads operating in Connecticut that rail service between New Haven and New London expand its hours of operation by initiating reverse commute service and adding or expanding weekend service. Currently, Amtrak provides commuter service under contract to the state between New Haven and New London through the Shoreline

East commuter service.

The bill also requires DOT, in conjunction with the TSB, to develop a plan to initiate ongoing formal discussions with Massachusetts and New York regarding opportunities to enhance regional commuter and freight mobility. The plan must include, among other things, (1) recommendations on how best to involve the governors, legislative leaders and other governmental officials of each jurisdiction in the discussions; (2) a list of regional transportation issues with indication of sources and availability of funding to address each issue; and (3) lists of other public and private entities in each jurisdiction that should be included in discussions. DOT must report its plan and implementation recommendations to the Transportation Committee by January 1, 2007.

The bill also requires DOT, in conjunction with the TSB, to study the feasibility of (1) creating a bi-state Bradley International Airport Authority, (2) building a fuel cell power station to generate power for the New Haven Line, and (3) creating a commuter rail line from New London to Worcester, Massachusetts. DOT must report its findings and recommendations to the transportation Committee by January 1, 2007. The DOT and TSB must consult with the Bradley International Airport Board of directors in the course of its study of a bi-state airport authority. The fuel cell power station study must consider, at least, a plan for generating a large percentage of the line's peak power needs, as well as having the station serve as a backup in emergencies.

#### THE OUT YEARS

### State Impact:

Agency Affected	Fund- Effect	FY 09 \$	FY 10 \$	FY 11 \$	FY 12 \$	FY 13 \$
Department of	TF -	Significant	Significant	Significant	Significant	Significant
Transportation	Cost					

Note: TF=Transportation Fund

#### BACKGROUND

#### Related Bills

Two bills sHB 5657 (File 123) and SB 537 (File 139) also provide municipalities with money for certain motor vehicle violations. sHB 5657 imposes a 20% surcharge on the base fine assessed for certain violations payable to the municipality in which the arrest was made, regardless of the agency that makes the arrest. SB 537 imposes a \$10 surcharge on 35 specified violations and remits them to the municipalities in which they occurred. The lists of violations differ in all three bills.

#### **COMMITTEE ACTION**

Transportation Committee

Joint Favorable Substitute Change of Reference Yea 30 Nay 0 (03/13/2006)

Finance, Revenue and Bonding Committee

Joint Favorable Substitute Yea 45 Nay 5 (04/04/2006)